Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

					id P.A. 71 of 1919,	as amended.	1			
Local Unit of Government Type				Local Unit Name			County			
	☐County ☐City ☐Twp ☐Village		Other							
Fiscal Year End Opinion Date					Opinion Date			Date Audit Report Submitter	d to State	
We a	ffirm	that			•			1		
We a	re ce	ertifie	d public ac	ccountants	s licensed to pi	actice in M	lichigan.			
			•		•		· ·	sed in the financial statem	ents. inclu	ding the notes, or in the
	We further affirm the following material, "no" responses have been disclosed in the financial statements, including the notes, or in the Management Letter (report of comments and recommendations).									
	YES	9	Check each applicable box below. (See instructions for further detail.)							
1.					nent units/fund es to the financ				ancial state	ments and/or disclosed in the
2.								unit's unreserved fund bala budget for expenditures.	inces/unre	stricted net assets
3.			The local	unit is in o	compliance wit	h the Unifo	orm Chart of	Accounts issued by the De	partment o	f Treasury.
4.			The local	unit has a	dopted a budg	get for all re	equired funds	3.		
5.			A public h	nearing on	the budget wa	as held in a	accordance w	vith State statute.		
6.					ot violated the ssued by the L			an order issued under the Division.	Emergeno	cy Municipal Loan Act, or
7.			The local	unit has n	ot been deling	uent in dis	tributing tax	revenues that were collecte	ed for anotl	her taxing unit.
8.			The local	unit only l	nolds deposits	/investmen	ts that comp	ly with statutory requiremen	nts.	
9.			The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the <i>Bulletin for Audits of Local Units of Government in Michigan</i> , as revised (see Appendix H of Bulletin).							
10.	0. There are no indications of defalcation, fraud or embezzlement, which came to our attention during the course of our audit that have not been previously communicated to the Local Audit and Finance Division (LAFD). If there is such activity that has not been communicated, please submit a separate report under separate cover.									
11.			The local unit is free of repeated comments from previous years.							
12.			The audit opinion is UNQUALIFIED.							
13.		The local unit has complied with GASB 34 or GASB 34 as modified by MCGAA Statement #7 and other generally accepted accounting principles (GAAP).								
14.	П	П	•			•	rior to payme	ent as required by charter o	or statute.	
			The board or council approves all invoices prior to payment as required by charter or statute. To our knowledge, bank reconciliations that were reviewed were performed timely.							
If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.										
I, the undersigned, certify that this statement is complete and accurate in all respects.										
We	have	e end	losed the	following	g:	Enclosed	Not Requir	ed (enter a brief justification)		
Financial Statements										
The letter of Comments and Recommendations					ommendations					
Oth	Other (Describe)									
Cert	fied P	ublic A	Accountant (Fi	irm Name)		l	l	Telephone Number		
Street Address							City	State	Zip	
Auth	orizinç	g CPA	Signature		Bets Bich	Pri	inted Name	<u> </u>	License N	umber

Financial Report

December 31, 2006

	Contents
Report Letter	I
Management's Discussion and Analysis	2-3
Basic Financial Statements	
Statement of Trust Net Assets	4
Statement of Changes in Trust Net Assets	5
Notes to Financial Statements	6-8

Plante & Moran, PLLC



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Independent Auditor's Report

To the Board of Trustees
City of Pontiac General Employees' Retiree
Health and Insurance Benefits Trust

We have audited the accompanying statement of trust net assets of the City of Pontiac General Employees' Retiree Health and Insurance Benefits Trust (a component unit of the City of Pontiac, Michigan) as of December 31, 2006 and the related statement of changes in trust net assets for the year then ended. These financial statements are the responsibility of the board of trustees of the City of Pontiac General Employees' Retiree Health and Insurance Benefits Plan and Trust. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the City of Pontiac General Employees' Retiree Health and Insurance Benefits Trust as of December 31, 2006 and the results of its operations for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis (identified in the table of contents) is not a required part of the basic financial statements but is supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.

Plante + Moran, PLLC



Management's Discussion and Analysis

Using this Annual Report

This annual report consists of two parts: (I) management's discussion and analysis (this section) and (2) the basic financial statements. The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Condensed Financial Information

The table below compares key financial information in a condensed format between the current year and the prior year:

	Fiscal Year Ended				
	December 31				
	2006			2005	
Total assets	\$	5,001,280	\$	4,028,969	
Total liabilities		72,581		55,082	
Net trust assets	<u>\$</u>	4,928,699	<u>\$</u>	3,973,887	
Net investment income	\$	475,924	\$	175,813	
Contributions - Employer		496,386		612,331	
General and administrative expenses		17,498		16,608	
Net increase in trust net assets	\$	954,812	\$	771,536	

Management's Discussion and Analysis (Continued)

Overall Fund Structure and Objectives

The City of Pontiac General Employees' Retiree Health and Insurance Benefits Trust (the "Trust") exists to pay health care benefits to retired members. The Trust is currently accumulating assets to generate investment earnings and there are no benefits currently being paid. The excess of contributions over benefits paid will allow for additional funding to increase investment income to a level where the Trust will generate adequate earnings to pay future benefits. The public capital markets represent the primary source of investments.

Asset Allocation

The Trust has invested in a balanced mutual fund that provides exposure to both the equity and fixed income markets. Once an adequate funding level is established, the Trust is expected to deliver sufficient investment income over a very long period of time to satisfy the obligations to pay the benefits promised to the members of the Trust.

Investment Results

In 2006, the stock market remained attractive relative to the bond market as the S&P 500 earnings yield outpaced the 30-year Treasury yield. The bond market was up modestly as the Fed kept interest rates steady toward the end of the year. The domestic equity market grew from last year. The S&P 500 ended the year up 15.8 percent. The fixed income market, measured by the Lehman Aggregate Index, returned 4.6 percent for the year. The international index, MSCI EAFE, was up 10.4 percent for the quarter and 26.3 percent for the year. The total fund increased \$954,812 for the year.

The total fund investment return must always be considered in a longer-term context. The asset allocation of each fund is built upon the foundation that the obligations of the Trust to pay the benefits promised to members and retirees are very long-term obligations. Accordingly, the board of trustees must make investment decisions that it believes will be the most beneficial to the Trust over many years, not just one or two years.

Statement of Trust Net Assets December 31, 2006

Assets Investments at fair value - Mutual funds (Note 2) Due from City of Pontiac Due from City of Pontiac Police and Fire Retirement System	\$ 4,978,203 22,186 891
Total assets	5,001,280
Liabilities	
Accounts payable	38
Due to General Employees' Retirement System	72,543
Total liabilities	72,581
Trust Net Assets	\$ 4,928,699

Statement of Changes in Trust Net Assets Year Ended December 31, 2006

Additions		
Interest and dividend income	\$	135,934
Net appreciation in fair value of investments		339,990
Net investment income		475,924
Contributions		496,386
Total additions		972,310
Deductions - Professional services		17,498
Net Increase in Trust Net Assets		954,812
Trust Net Assets - January 1, 2006		3,973,887
Trust Net Assets - December 31, 2006	<u>\$ 4</u>	1,928,699

Notes to Financial Statements December 31, 2006

Note I - Summary of Significant Accounting Policies

The City of Pontiac (the "City") has established an irrevocable prefunded group health and insurance trust fund, the City of Pontiac General Employees' Retiree Health and Insurance Benefits Trust (the "Trust"), for health, optical, dental, and life insurance benefits for retirees who are members of the General Employees' Retirement System of the City of Pontiac (the "System"). Currently, the Trust is in the preliminary phases of accumulating assets to build a corpus, after which point, investment earnings will be used to pay these benefits. The Trust was created as an Internal Revenue Code 501(c)(9) Trust (VEBA). The General Employees' Retirement System (the "Retirement System") performs the Trust's accounting function.

Reporting Entity - The Trust is a component unit of the City of Pontiac, Michigan. The Trust does not hold securities of or loans to the City or the General Employees' Retirement System.

Basis of Accounting - The City of Pontiac General Employees' Retiree Health and Insurance Benefits Trust statements are prepared using the accrual basis of accounting. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Insurance costs are recognized when due and payable in accordance with the terms of the Trust.

Investments - Investments are reported at fair value. Mutual fund investments are valued at net asset value. Dividend income is recorded on the ex-dividend date. Income from other investments is recorded as earned on an accrual basis. In accordance with the policy of stating investments at fair value, net unrealized appreciation or depreciation for the year is reflected in the statement of changes in trust net assets.

Federal Income Taxes - The Trust is exempt from income tax under Section 501(a).

Notes to Financial Statements December 31, 2006

Note 2 - Investments

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The System is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The retiree health care fund is also authorized by Michigan Public Act 314 of 1965, as amended, to invest in certain reverse repurchase agreements, stocks, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, debt or equity of certain small businesses, certain state and local government obligations, and certain other specified investment vehicles.

The System has designated one bank for the deposit of its funds. The System's deposits and investments are in accordance with statutory authority.

The System's cash and investments are subject to several types of risk, which are examined in more detail below:

Interest Rate Risk

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The System does not have an investment policy that restricts investment maturities. At year end, the average maturities of investments are as follows:

		Weighted-average
Investment	Fair Value	Maturity
Mutual fund	\$ 1,940,005	6.9 years

Notes to Financial Statements December 31, 2006

Note 2 - Investments (Continued)

Credit Risk

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The System has no investment policy that would further limit its investment choices. As of year end, the credit quality ratings of debt securities are as follows:

Investment	Fair Value	Rating	Rating Organization	
Mutual fund	\$ 1,626,113	AAA	S&P	
Mutual fund	167,228	AA	S&P	
Mutual fund	144,142	Α	S&P	
Mutual fund	2,522	В	S&P	

Note 3 - Trust Contribution Information

The Trust is funded by employer contributions. The City is required to make minimum contributions in the amount of 3 percent of valuation payroll unless a lesser amount is actuarially determined to be necessary to actuarially fund the Plan. The ordinance that established the Trust requires annual funding of the actuarial rate or 3 percent of valuation payroll.

Note 4 - Trustees

The City of Pontiac General Employees' Retiree Health and Insurance Benefits Trust as of December 31, 2006 had two trustees who sit by virtue of their position, two who were appointed by the City of Pontiac General Employees' Retirement System and the City of Pontiac, and one who was elected by the retirees.

Note 4 - Postemployment Benefits

Upcoming Reporting Change - The Governmental Accounting Standards Board has recently released Statement Number 43, *Financial Reporting for Post-employment Benefits*. The new pronouncement provides guidance for post-employment benefit plans in reporting the funding status of retiree health care, as well as any other post-employment benefits (other than pensions). The new rules will require disclosure of the actuarial accrued liability and the value of assets in the trust that are used to offset that liability. The new pronouncement is effective for the year ending December 31, 2007.





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June 12, 2007

To Mr. Charlie Harrison III, Chairman (GERS)
To Mr. Craig Storum, Chairman (PFRS)
To Mr. Ray Cochran, Chairman (General VEBA)
To Mr. Brian Lee, Chairman (Police and Fire VEBA)
To the City of Pontiac Retirement Board's
General Employees Retirement System
and Police and Fire Retirement System
47450 Woodward Ave
Pontiac, MI 48342

Dear Mr. Harrison, Mr. Storum, Mr. Cochran, and Mr. Lee:

We recently completed the audits of the General Employees Retirement System and the Police and Fire Retirement System (the "Systems"), as well as the related VEBAs, for the year ended December 31, 2006. We continue to be impressed with the organized and thorough manner in which Deborah Munson prepared for the audit. Her assistance in preparing the necessary schedules was greatly appreciated. As a result of the audit, we offer the following comments and recommendations for your consideration:

Retiree Health Care Benefits

The Governmental Accounting Standards Board has released Statement Number 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" post employment benefits (other than pensions). The intent of the new rules is to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid.

The new pronouncement will require the City to obtain a valuation of the obligation to provide retiree health care benefits, including an amortization of the past service cost over a period of up to 30 years. The valuation must include an annual recommended contribution (ARC). While the ARC does not need to be funded each year, any underfunding must be reported as a liability on the government-wide statement of net assets of the City.

The GASB statement has provided substantial incentive to fund the obligation in accordance with the annual recommended contribution. In addition to the normal fairness issue of paying for a service as you use it, the GASB has directed that lower rates of return be used for evaluating the annual recommended contribution in situations where the recommended contribution is not being funded. This will significantly increase the calculation of the following year's contribution. As a result, funding the contribution on a current basis should reduce the long-run cost. The accounting change will become effective for the City for the year ended June 30, 2009. GASB Statement Number 43, Financial Reporting for Post employment Benefit Plans Other Than Pension Plans, is related to the VEBA plans themselves and will be effective for the year ending December 31, 2007. This statement impacts the reporting and disclosures made by the plan.

2

The City has established the two VEBAs to begin to pre-fund this liability. It is our understanding that the General VEBA was established to cover all current and retired general employees, other than hospital employees. However, the Police and Fire VEBA only covers persons retiring after August 22, 1996. As a result, there are significant numbers of employees (approximately 250) that are not currently being pre-funded through a VEBA.

Document Storage

As mentioned in the past, the Systems are responsible for keeping many important documents and records that often cannot be recreated (i.e., board minutes, member files, financial records, etc.). Given the very limited space allocated to the Systems' offices, it is difficult to provide adequate storage. It is imperative that the Systems maintain storage space that is not only well organized, but is also secure and fireproof. We recommend that the Systems review their current operating space and document storage facilities in an effort to improve conditions in order to ensure the safety of the related records. As a result of the current method of record keepings, during expenditure testing, there was a check copy that could not be located on the premises.

In the past, we have suggested looking into document imaging and understand the Systems have begun to research various options as they relate to different imaging systems. Document imaging would mitigate the need to retain paper files for extended periods. Documents would instead be scanned to create an electronic backup. Document imaging, while not necessarily a new technology, is being used increasingly as a means to provide a safe and effective back-up solution while maximizing space limitations.

We also continue to suggest that the Systems should consider various aspects of disaster recovery. If there were a fire or other catastrophe and the paper records and/or computer system were destroyed, the Systems should have a disaster recovery plan in place.

Bank Reconciliation Process

During our review of the bank reconciliation process, it was noted that one individual prepares the bank reconciliations with no documented review process by a separate individual. We recommend that the Systems' have an individual review the bank reconciliations after preparation, and document this review by signing and dating the reconciliations to enhance the controls in this area.



We would like to thank the Systems' staff for the excellent cooperation extended to us during the audit. We look forward to discussing our comments and recommendations with you. If you have any questions or require assistance in the implementation of our recommendations, please call us at your convenience.

Very truly yours,

PLANTE & MORAN, PLLC

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Beth A. Bialy

Wendy N. Trumbuli

